

HB 1649-FN - AS AMENDED BY THE HOUSE

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2024 SESSION

24-2805

08/02

HOUSE BILL

***1649-FN***

AN ACT                    relative to prohibiting certain products with intentionally added PFAS.

SPONSORS:            Rep. Ebel, Merr. 7; Rep. Simpson, Rock. 33; Rep. Spier, Hills. 6; Rep. Rung, Hills. 12; Rep. B. Boyd, Hills. 12; Rep. Mooney, Hills. 12; Rep. Dunn, Rock. 16; Rep. J. Sullivan, Graf. 2; Rep. N. Murphy, Hills. 12; Rep. W. Thomas, Hills. 12; Sen. Ricciardi, Dist 9; Sen. Chandley, Dist 11; Sen. Watters, Dist 4; Sen. Prentiss, Dist 5; Sen. Avard, Dist 12

COMMITTEE:          Commerce and Consumer Affairs

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AMENDED ANALYSIS

This bill restricts the use of per and polyfluoroalkyl substances in certain consumer products sold in New Hampshire. The bill also makes appropriations to the department of environmental services to fund an additional position and to fund the PFAS products control program.

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Explanation:          Matter added to current law appears in ***bold italics***.  
Matter removed from current law appears ~~[in brackets and struckthrough]~~  
Matter which is either (a) all new or (b) repealed and reenacted appears in regular type.

STATE OF NEW HAMPSHIRE

*In the Year of Our Lord Two Thousand Twenty Four*

AN ACT relative to prohibiting certain products with intentionally added PFAS.

*Be it Enacted by the Senate and House of Representatives in General Court convened:*

1 1 New Section; Consumer Protection; Per and Polyfluoroalkyl Substance Use Restricted. Amend  
2 RSA 149-M by inserting after section 63 the following new section:

3 149-M:64 Consumer Products; Per and Polyfluoroalkyl Substance Use Restricted.

4 I. In this section:

5 (a) "Adult mattress" means a mattress other than a crib mattress or toddler mattress.

6 (b) "Alternative" means a substitute process, product, material, chemical, strategy, or  
7 combination of these that has been evaluated and serves a functionally equivalent purpose to a  
8 PFAS in a product that has less risk to human health or the environment than the use of PFAS in  
9 the product.

10 (c) "Carpet or rug" means a fabric product marketed or intended for use as a floor  
11 covering in households or businesses.

12 (d) "Chemical" means a substance with a distinct molecular composition or a group of  
13 structurally related substances and includes the breakdown products of the substance or substances  
14 that form through decomposition, degradation, or metabolism.

15 (e) "Consumer product" means any tangible personal property which is distributed in  
16 commerce and which is normally used for personal, family, or household purposes. "Consumer  
17 products" includes product categories that are normally used by households, but designed for or sold  
18 to businesses, such as commercial carpets or commercial floor waxes.

19 (f) "Cosmetic" means an article for retail sale or professional use intended to be rubbed,  
20 poured, sprinkled, or sprayed on, introduced into, or otherwise applied to the human body for  
21 cleansing, beautifying, promoting attractiveness, or altering the appearance.

22 (g) "Department" means the department of environmental services.

23 (h) "Distributor" has the same meaning as RSA 149-M:33, II.

24 (i) "Feminine hygiene product" means a product used to collect menstruation and  
25 vaginal discharge, including tampons, pads, sponges, menstruation underwear, disks, applicators,  
26 and menstrual cups, whether disposable or reusable.

27 (j) "Food packaging and containers" means a container applied to or providing a means  
28 to market, protect, handle, deliver, serve, contain, or store a food or beverage. Food packaging  
29 includes: (1) a unit package, an intermediate package, and a shipping container; (2) unsealed  
30 receptacles, such as carrying cases, crates, cups, plates, bowls, pails, rigid foil and other trays,  
31 wrappers and wrapping films, bags, and tubs; and (3) an individual assembled part of a food

1 package, such as any interior or exterior blocking, bracing, cushioning, weatherproofing, exterior  
2 strapping, coatings, closures, inks, and labels.

3 (k) “Intentionally added PFAS” means:

4 (1) PFAS that a manufacturer has intentionally added to a product or product  
5 component and that have a functional or technical effect in the product or product component,  
6 including PFAs components of intentionally added chemicals and PFAS that are intentional  
7 breakdown products of an added chemical that also have a functional or technical effect in the  
8 product; or

9 (2) The presence of PFAS in a product or product component above thresholds  
10 established by the department in rule.

11 (l) “Juvenile product” means any product designed or marketed for use by infants and  
12 children under 12 years of age:

13 (1) Including, but not limited to a baby or toddler foam pillow, bassinet, bedside  
14 sleeper, booster seat, changing pad, child restraint system for use in motor vehicles and aircraft, co-  
15 sleeper, crib mattress, highchair, highchair pad, infant bouncer, infant carrier, infant seat, infant  
16 sleep positioner, infant swing, infant travel bed, infant walker, nap cot, nursing pad, nursing pillow,  
17 playmat, playpen, play-yard, polyurethane foam mat, pad or pillow, portable form nap mat, portable  
18 infant sleeper, portable hook-on chair, soft-sided portable crib, stroller, and toddler mattress, and

19 (2) Not including children’s electronic products, such as a personal computer, audio  
20 and video equipment, calculator, wireless phone, game console, hand held device incorporating a  
21 video screen, or any associated peripheral such as a mouse, keyboard, power supply unit or power  
22 cord, a medical device, or an adult mattress.

23 (m) “Known or reasonably ascertainable” means all information in a person’s possession  
24 or control, plus all information that a reasonable person similarly situated might be expected to  
25 possess, control, or know.

26 (n) "Manufacturer" means any person, firm, association, partnership, corporation,  
27 organization, combination, or joint venture, which produces a PFAS-added product, or an importer or  
28 domestic distributor of a PFAS-added product, which is produced in a foreign country. In the case of  
29 a multi-component PFAS-added product, the manufacturer is the last manufacturer to produce or  
30 assemble the product. If the multi-component product is produced in a foreign country, the  
31 manufacturer is the importer or domestic distributor.

32 (o) “Medical device” has the meaning given “device” under 21 U.S.C. section 321(h).

33 (p) “Perfluoroalkyl and polyfluoroalkyl substances” or “PFAS” means a class of  
34 fluorinated organic chemicals containing at least one fully fluorinated carbon.

35 (q) “Personal protective equipment” means equipment worn to minimize exposure to  
36 hazards that cause serious workplace injuries and illnesses that may result from contact with

chemical, radiological, physical, biological, electrical, mechanical, or other workplace or professional hazards.

(r) "PFAS-added consumer product" means:

(1) A product, commodity, chemical, or product component that was manufactured after the effective date of this section;

(2) That contains PFAS intentionally added to the product, commodity, chemical, or product component; and

(3) Is a consumer product. These products include formulated PFAS-added products, and fabricated PFAS-added products.

(s) "PFAS-added product" means:

(1) A product, including a PFAS-added consumer product, commodity, chemical, or product component that was manufactured after the effective date of this section; and

(2) That contains PFAS intentionally added to the product, commodity, chemical, or product component.

(t) "Product" means an item manufactured, assembled, packaged, or otherwise prepared for sale to consumers, including its product components, sold, or distributed for personal, residential, commercial, or industrial use, including for use in making other products.

(u) "Product component" means an identifiable component of a product, regardless of whether the manufacturer of the product is the manufacturer of the component.

(v) "Retailer" means a person who sells a PFAS-added product in the state through any means, including a sales outlet, a catalog, the telephone, the Internet, or any electronic means.

(w) "Supplier" has the same meaning as in RSA 149-M:33, X.

(x) "Upholstered furniture" means an article of furniture that is designed for sitting, resting, or reclining and is wholly or partly stuffed or filled with filling material.

(y) "Textile" means an item made in whole or part from a natural or synthetic fiber, yarn, or fabric. Textile includes but is not limited to leather, cotton, silk, jute, hemp, wool, viscose, nylon, and polyester.

(z) "Textile furnishings" means textile goods of a type customarily used in households and businesses, including but not limited to, draperies, floor coverings, furnishings, bedding, towels, and tablecloths. "Textile furnishings" does not include textiles used in medical or industrial settings.

(aa) "Textile treatment" means a product intended to be applied to a textile to give or enhance one or more characteristics, including, but not limited to, stain resistance or water resistance. "Textile treatment" does not include textile dye.

II.(a) The following are exempt from the requirements of this section:

(1) The resale of products manufactured prior to the ban imposed by this section.

(2) A product for which federal law governs the presence of PFAS in the product in a manner that preempts state authority.

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(3) Products regulated as drugs or medical devices by the United States Food and Drug Administration under the Federal Food, Drug, and Cosmetic Act, 21 U.S.C. 321 et seq.

(4) Public water systems as defined by RSA 485:1-a, XV, wastewater treatment plants as defined by RSA 485-A:2, XVI-a, or a government-owned facility as the term facility is defined in RSA 149-M:4, IX.

(5) Products or substances approved as substitutes under the Significant New Alternatives Policy program of the United States Environmental Protection Agency, pursuant to section 612 of the amended Clean Air Act of 1990, 42 U.S.C. section 7671k, or substitutes needed to execute the American Innovation and Manufacturing Act, 42 U.S.C. section 7675 et seq. This exemption does not apply to PFAS-added products banned by this section.

(b) The following are exempt from the PFAS ban imposed by this section:

(1) Products made with at least 85 percent recycled content.

(2) Products manufactured prior to the ban imposed by this section.

(3) Replacement parts for products manufactured prior to the ban imposed by this section.

III.(a) The department is authorized to participate in the establishment and implementation of a multi-jurisdictional clearinghouse to assist in carrying out the requirements of this section and to help coordinate applications and reviews of the manufacturer obligations under the section. The clearinghouse may also maintain a database of all products containing PFAS, including PFAS-added products; a file on all exemptions granted by the participating jurisdictions; a file on alternative labeling plans; and a file of all the manufacturers' reports on the effectiveness of any PFAS-added product collection systems they may institute.

(b) Public disclosure of confidential business information submitted to the department pursuant to this section shall be governed by the requirements of the state's freedom of information act. Notwithstanding the requirements of the state's freedom of information act, the department may provide the interjurisdictional clearinghouse with copies of such information and the interjurisdictional clearinghouse may compile or publish analyses or summaries of such information provided that the analyses or summaries do not identify any manufacturer or reveal any confidential information. Clearinghouse members and employees shall be viewed as operating under a common interest and conversations among and between members or employees shall not violate any exception to any member jurisdiction's freedom of information act.

**IV. Prohibitions.**

(a) Product Ban. On July 1, 2028, the following PFAS-added consumer products shall be prohibited from being offered for final sale or use or distributed for promotional purposes in the state:

(1) Carpets or rugs.

(2) Cosmetics.

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- (3) Textile treatments.
- (4) Feminine hygiene products.
- (5) Food packaging and containers.
- (6) Juvenile products.
- (7) Personal protective equipment.
- (8) Upholstered furniture.
- (9) Textile furnishings.

V.(a) Upon request by the department, a certificate of compliance, or copies thereof, stating that a product is in compliance with the requirements of this section shall be furnished by its manufacturer or supplier to the department.

(b) Where compliance is achieved under any jurisdiction exemptions provided in paragraph II, the certificate of compliance shall state the specific basis upon which the exemption is claimed.

(c) The certificate of compliance shall be signed by an authorized official of the manufacturer or supplier. The purchaser shall retain the certificate of compliance for as long as the produce is in use. A certificate of compliance shall be kept on file by the manufacturer or supplier. A manufacturer or supplier may make the certificate of compliance available on their company website or through an authorized representative of the company such as an interjurisdictional clearinghouse.

(d) If the manufacturer or supplier of a product reformulates or creates a new product, the manufacturer or supplier shall provide an amended or new certificate of compliance for such reformulated or new product to the department.

(e) Within 30 days of receipt of a request by the department under this section, the manufacturer or supplier shall:

(1) Provide the department with the certificate of compliance attesting that the product does not contain a chemical regulated under this act; or

(2) Notify persons who sell the product containing chemicals regulated under this section that the sale of the product is prohibited, and provide the department with a copy of the notice and a list of the names and addresses of those notified.

VI. The department may adopt, under RSA 541-A, any rules necessary for the implementation, administration, and enforcement of this section.

VII.(a) The department may enforce this section pursuant to its authority under RSA 149-M:38. The commissioner may coordinate with the commissioner of the department of health and human services in enforcing this section, if necessary.

(b) When requested by the department, a person shall furnish to the department any information that the person may have or may reasonably obtain that is relevant to show compliance with this section.

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1       2 Department of Environmental Services; Position Established; Appropriation. There is hereby  
2 established in the department of environmental services, one full-time classified environmentalist IV  
3 position for the purposes of establishing rules, coordinating with the clearinghouse and  
4 manufacturers on technical implementation details, recommendations as to any related  
5 manufacturer fees and performing ongoing duties such as compliance assurance and enforcement as  
6 outlined in this act. The sum necessary to pay the salary, benefits, and other costs related to the  
7 position established in this section is hereby appropriated to the department of environmental  
8 services for the biennium ending June 30, 2025. This appropriation shall be in addition to any other  
9 appropriations made to the department in the biennium. The governor is authorized to draw a  
10 warrant for said sum out of any money in treasury not otherwise appropriated. The funds  
11 appropriated for this position shall lapse on June 30, 2033.

12       3 Appropriation; Department of Environmental Services. The sum of \$250,000 for the biennium  
13 ending June 30, 2025, is hereby appropriated to the department of environmental services to fund  
14 administrative costs related to establishment and initial operation of the PFAS-added products  
15 control program established by this act, such as costs associated with data collection, lab testing and  
16 analysis, third party assistance, educational material development and distribution, and  
17 participation in the interjurisdictional clearinghouse authorized herein. The governor is authorized  
18 to draw a warrant for said sum out of any money in the treasury not otherwise appropriated.

19       4 Effective Date. This act shall take effect upon its passage.

**HB 1649-FN- FISCAL NOTE**  
AS AMENDED BY THE HOUSE (AMENDMENT #2024-0352h)

AN ACT                    relative to prohibiting certain products with intentionally added PFAS.

**FISCAL IMPACT:**    ☒ State                    ☐ County                    ☐ Local                    ☐ None

Estimated State Impact - Increase / (Decrease)				
	FY 2024	FY 2025	FY 2026	FY 2027
Revenue	\$0	\$0	\$0	\$0
Revenue Fund(s)	None			
Expenditures	\$0	\$114,000	In excess of \$180,000	In excess of \$184,000
Funding Source(s)	General Fund			
Appropriations	\$0	Approximately \$307,000	\$0	\$0
Funding Source(s)	General Fund			

- Does this bill provide sufficient funding to cover estimated expenditures? ☒ Yes
- Does this bill authorize new positions to implement this bill? ☒ Yes

**METHODOLOGY:**

This bill restricts the use of per and polyfluoroalkyl substances in certain consumer products sold in New Hampshire. The bill establishes a role for the Department of Environmental Services in the implementation, administration, and enforcement of restrictions on PFAS in consumer products specified in a proposed new section of RSA 149-M. The implementation may include participation in establishment of a multi-jurisdictional clearinghouse to assist in carrying out the requirements proposed in RSA 149-M:64. The cost of membership in a clearinghouse is estimated to be at least \$7,000 per year based on current membership rates for the Interstate Chemicals Clearinghouse, which operates in a similar fashion. Actual membership costs may be higher due to the relatively broad scope and complexity of the requirements of the bill. The bill provides that the Department may establish rules to address these requirements. The bill makes an appropriation to the Department for the biennium ending June 30, 2025 to fund an Environmentalist IV position to establish rules, coordinate with manufacturers on technical implementation details, and to make recommendations regarding manufacturer fees and ongoing compliance and enforcement. It is assumed that any recommended fees would not be established within the biennium ending June 30, 2025, and may require new legislation. The

bill makes an appropriation of \$250,000 for the biennium ending June 30, 2025 to fund administrative costs for establishment and initial operation of the program such as the costs associated with data collection, lab testing and analysis, third party assistance, educational material development and distribution, and participation in the multi-jurisdictional clearinghouse. The Department estimated the cost of the Environmentalist IV position would be as follows:

	FY 2025*	FY 2026	FY 2027
Environmentalist IV Salary, LG 27, Step 1	\$31,914	\$66,478	\$70,681
Benefits	\$18,100	\$36,770	\$37,674
Total Salary & Benefits	\$50,014	\$103,248	\$108,355
Other Expenses (Equipment, Office space, DoIT support etc.)	\$6,551	\$19,447	\$17,944
Total Cost	\$56,565	\$122,695	\$126,299
Total Position Cost (Rounded)	\$57,000	\$123,000	\$127,000

\* The Department assumes a start date of January 1, 2025 for the Environmentalist IV Position.

The Department indicates the costs associated with data collection, lab testing and analysis, third party assistance, and development and distribution of educational materials are indeterminable, but are estimated to range up to \$50,000 per year. The Department does not anticipate any impact on revenues or expenditures to county or local governments.

**AGENCIES CONTACTED:**

Department of Environmental Services