Sen. Avard, Dist 12 Sen. Watters, Dist 4 May 4, 2023 2023-1657s 10/08

Amendment to HB 281

Amend the title of the bill by replacing it with the following:

AN ACT relative to least cost integrated resource plan of utilities; municipal hosts for purposes of limited electrical energy producers; the cost of compliance with disclosure of electric renewable portfolio standards; repealing the energy efficiency and sustainable energy board; and procedures for energy facility siting by the site

7 evaluation committee.

Amend the bill by replacing all after the enacting clause with the following:

- 1 Repeal; Public Utilities Commission; Integrated Least Cost Resource Plans. RSA 378:37 through RSA 378:40, relative to policy, plans, and compliance procedures for filing least cost integrated resource plan with the public utilities commission, are repealed.
- 2 Limited Electrical Energy Producers Act; Definitions. Amend RSA 362-A:1-a, II-c to read as follows:
 - II-c. "Municipal host" means a customer generator with a total peak generating capacity of greater than one megawatt and less than 5 megawatts used to offset the electricity requirements of a group consisting exclusively of one or more customers who are political subdivisions, provided that all customers are located within the same utility franchise service territory. [A municipal host shall be located in the same municipality as all group members if the facility began operation after January 1, 2021.] A municipal host may be owned by either a public or private entity. For this definition, "political subdivision" means the state of New Hampshire or any city, town, county, school district, chartered public school, village district, school administrative unit, or any district or entity created for a special purpose administered or funded by any of the above-named governmental units.
 - 3 Public Utilities Commission; Disclosure of Cost of Compliance. Amend RSA 378:49, II(c) to read as follows:
- (c) Provide such information to electric customers at least annually in conjunction with billing, whether distributed through the mail or online, or other mailed or online communication to customers, as approved by the commission, including the commission's estimated cost on a per kilowatt-hour basis *and estimated annual cost for the average residential ratepayer* for compliance with the electric renewable portfolio standard under RSA 362-F for the prior compliance year. The estimated cost for the compliance year shall be calculated once per year and provided in the customer's December bill, whether distributed through the mail or online. Each customer's bill

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- 1 shall identify the cost as an estimate and provide a link to information about the electric renewable
- 2 portfolio standard, including its benefits, at the public utilities commission's website. Utilities
- 3 shall also be required to include an annual estimated cost to be calculated by multiplying
- 4 the average per kilowatt hour cost of the electric renewable portfolio standard under RSA
- 5 362-F for the prior compliance year by the average residential monthly consumption of 625
- 6 *kilowatt hours.* The costs for a utility to provide this information shall be recovered from electric
- 7 customers through the distribution rates of the respective electric distribution utility.
 - 4 New Paragraphs; Department of Energy; Establishment; Purpose. Amend RSA 12-P:2 by inserting after paragraph IV the following new paragraphs:
 - V. The department shall develop strategies, concepts, and tools to enhance outreach and education programs to increase knowledge and awareness about energy efficiency and sustainable energy among New Hampshire residents and businesses.
 - VI. The department shall expand upon the state government's efficiency programs to ensure that the state is providing leadership on energy efficiency and sustainable energy including reduction of its energy use and fuel costs.
 - 5 Restructuring Policy Principles. Amend RSA 374-F:3, VI-a(b) to read as follows:
 - (b) Up to \$400,000 of system benefits charge funds collected annually shall be used to promulgate the benefits of energy efficiency according to guidelines developed as specified in RSA [125-O:5-a, I(c)] 12-P:2, V as determined by the department of energy.
 - 6 Repeal. RSA 125-O:5-a, relative to energy efficiency and sustainable energy board, is repealed.
- 22 7 Definitions. Amend RSA 162-H:2 to read as follows:
- 23 162-H:2 Definitions.

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- I. "Acceptance" means a determination by the committee that it finds that the application is complete and ready for consideration.
 - I-a. "Administrator" means the administrator of the committee established by this chapter.
- I-b. "Affected municipality" means any municipality or unincorporated place in which any part of an energy facility is proposed to be located and any municipality or unincorporated place from which any part of the proposed energy facility will be visible or audible.

II. [[Repealed.]

- H-a.] "Certificate" or "certificate of site and facility" means the document issued by the committee, containing such terms and conditions as the committee deems appropriate, that authorizes the applicant to proceed with the proposed site and facility.
- III. "Commencement of construction" means any clearing of the land, excavation or other substantial action that would adversely affect the natural environment of the site of the proposed facility, but does not include land surveying, optioning or acquiring land or rights in land, changes desirable for temporary use of the land for public recreational uses, or necessary borings to

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1	determine foundation conditions, or other preconstruction monitoring to establish background
2	information related to the suitability of the site or to the protection of environmental use and values.
3	[IV. [Repealed.]]
4	[V-] IV. "Committee" means the site evaluation committee established by this chapter.
5	V. "Department" means the department of energy.
6	VI. "Energy" means power, including mechanical power, useful heat, or electricity derived
7	from any resource, including, but not limited to, oil, coal, and gas.
8	VII. "Energy facility" means:
9	(a) Any industrial structure that may be used substantially to extract, produce,
10	manufacture, transport or refine sources of energy, including ancillary facilities as may be used or
11	useful in transporting, storing or otherwise providing for the raw materials or products of any such
12	industrial structure. This shall include, but not be limited to industrial structures such as oil
13	refineries, gas plants, equipment and associated facilities designed to use any, or a combination of,
14	natural gas, propane gas and liquefied natural gas, which store on site a quantity to provide 7 days
15	of continuous operation at a rate equivalent to the energy requirements of a 30 megawatt electric
16	generating station and its associated facilities, plants for coal conversion, onshore and offshore
17	loading and unloading facilities for energy sources and energy transmission pipelines that are not
18	considered part of a local distribution network.
19	(b) Electric generating station equipment and associated facilities designed for, or
20	capable of, operation at any capacity of 30 megawatts or more.
21	(c) An electric transmission line of design rating of 100 kilovolts or more, associated with
22	a generating facility under subparagraph (b), over a route not already occupied by a transmission
23	line or lines.
24	(d) An electric transmission line of a design rating in excess of 100 kilovolts that is in
25	excess of 10 miles in length, over a route not already occupied by a transmission line.
26	(e) A new electric transmission line of design rating in excess of 200 kilovolts.
27	(f) A renewable energy facility.
28	(g) An electrical storage facility with a peak storage capacity of 30 megawatt-hours or
29	greater.
30	(h) Any other facility and associated equipment that the committee determines requires
31	a certificate, consistent with the findings and purposes of RSA 162-H:1, either on its own motion or
32	by petition of the applicant or 2 or more petitioners as defined in RSA 162-H:2, XI.
33	[VII-a.] VIII. "Energy facility proceeding time and expenses" means time spent in hearings,
34	meetings, preparation, and travel related to any application or other proceeding before the
35	committee concerning an energy facility, either existing or proposed, and related reasonable out-of-

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pocket expenses.

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1	[VIII.] IX. "Filing" means the date on which the application is first submitted to the
2	committee.
3	[IX.] X. "Person" means any individual, group, firm, partnership, corporation, cooperative,
4	municipality, political subdivision, government agency or other organization.
5	[X. [Repealed.]
6	X-a. [Repealed.]
7	XI. "Petitioner" means a person filing a petition meeting any of the following conditions:
8	(a) A petition endorsed by 100 or more registered voters in the host community or host
9	communities.
10	(b) A petition endorsed by 100 or more registered voters from abutting communities.
11	(c) A petition endorsed by the governing body of a host community or 2 or more
12	governing bodies of abutting communities.
13	(d) A petition filed by the potential applicant.
14	XII. "Renewable energy facility" means electric generating station equipment and associated
15	facilities designed for, or capable of, operation at a nameplate capacity of greater than 30 megawatts
16	and powered by wind energy, geothermal energy, hydrogen derived from biomass fuels or methane
17	gas, ocean thermal, wave, current, or tidal energy, methane gas, biomass technologies, solar
18	technologies, or hydroelectric energy. "Renewable energy facility" shall also include electric
19	generating station equipment and associated facilities of 30 megawatts or less nameplate capacity,
20	but at least 5 megawatts which the committee determines requires a certificate, consistent with the
21	findings and purposes set forth in RSA 162-H:1, either on its own motion or by petition of the
22	applicant or 2 or more petitioners as defined in RSA 162-H:2, XI.
23	8 Powers and Duties of Committee. Amend RSA 162-H:4, I through III-b to read as follows:
24	I. The committee shall:
25	(a) Evaluate and issue any certificate under this chapter for an energy facility.
26	(b) Determine the terms and conditions of any certificate issued under this chapter.
27	[(c) Monitor the construction and operation of any energy facility granted a certificate
28	under this chapter to ensure compliance with such certificate.
29	(d) Enforce the terms and conditions of any certificate issued under this chapter.]
30	(c) Adjudicate enforcement matters.
31	[(e)] (d) Assist the public in understanding the requirements of this chapter.
32	II. The committee shall hold hearings as required by this chapter and such additional
33	hearings as it deems necessary and appropriate and in addition to the requirements under RSA 91-
34	A, ensure adequate and timely public notice of no less than 7 calendar days.
35	[III. The committee may delegate the authority to monitor the construction or operation of
36	any energy facility granted a certificate under this chapter to the administrator or such state agency

or official as it deems appropriate, but shall ensure that the terms and conditions of the certificate

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are met. Any authorized representative or delegate of the committee shall have a right of entry onto the premises of any part of the energy facility to ascertain if the facility is being constructed or operated in continuing compliance with the terms and conditions of the certificate. During normal hours of business administration and on the premises of the facility, such a representative or delegate shall also have a right to inspect such records of the certificate-holder as are relevant to the terms or conditions of the certificate.]

[HI-a-] III. The committee may delegate to the administrator or such state agency or official as it deems appropriate the authority to specify the use of any technique, methodology, practice, or procedure approved by the committee within a certificate issued under this chapter, or the authority to specify minor changes in the route alignment to the extent that such changes are authorized by the certificate for those portions of a proposed electric transmission line or energy transmission pipeline for which information was unavailable due to conditions which could not have been reasonably anticipated prior to the issuance of the certificate.

[HI-b-] *III-a*. The committee may not delegate its authority or duties, except as provided under this chapter.

- 9 Application for Certificate. Amend RSA 162-H:7, IV-IX to read as follows:
- Each application shall contain sufficient information to satisfy the application requirements of each state agency having jurisdiction, under state or federal law, to regulate any aspect of the construction or operation of the proposed facility, and shall include each agency's completed application forms, which shall be contemporaneously filed with the state agency having jurisdiction. [Upon the filing of an application, the committee shall expeditiously forward a copy to the state agencies having permitting or other regulatory authority and to other state agencies identified in administrative rules.] Upon receipt of a copy, each agency shall conduct a preliminary review to ascertain if the application contains sufficient information for its purposes. If the application does not contain sufficient information for the purposes of any of the state agencies having permitting or other regulatory authority, that agency shall, in writing, notify the committee and the applicant of that fact and specify what information the applicant must supply [; thereupon the committee shall provide the applicant with a copy of such notification and specification]. Notwithstanding any other provision of law, for purposes of the time limitations imposed by this section, any application made under this section shall be deemed not accepted either by the committee or by any of the state agencies having permitting or other regulatory authority if the applicant is reasonably notified that it has not supplied sufficient information for any of the state agencies having permitting or other regulatory authority in accordance with this paragraph.
 - V. Each application shall also:

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(a) Describe in reasonable detail the type and size of each major part of the proposed facility.

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- (b) Identify both the applicant's preferred choice and other alternatives it considers available for the site and configuration of each major part of the proposed facility and the reasons for the applicant's preferred choice.
- (c) Describe in reasonable detail the impact of each major part of the proposed facility on the environment for each site proposed.
- (d) Describe in reasonable detail the applicant's proposals for studying and solving environmental problems.
- (e) Describe in reasonable detail the applicant's financial, technical, and managerial capability for construction and operation of the proposed facility.
- (f) Document that written notification of the proposed project, including appropriate copies of the application, has been given to the appropriate governing body of each affected municipality, as defined in RSA 162-H:2, I-b. The application shall include a list of the affected municipalities.
- (g) Describe in reasonable detail the elements of and financial assurances for a facility decommissioning plan.
- (h) Provide such additional information as the committee may require to carry out the purposes of this chapter.
- VI. The committee shall decide whether or not to accept the application as administratively complete within 60 days of filing. Notice of acceptance of the application shall be simultaneously provided to the applicant and the applicable state agency. If the committee rejects an application because it determines it to be administratively incomplete, the applicant may choose to file a new and more complete application or cure the defects in the rejected application within 10 days of receipt of notification of rejection.
 - VI-a. Public information sessions shall be held in accordance with RSA 162-H:10.
- VI-b. All state agencies having permitting or other regulatory authority shall report their progress to the committee within 150 days of the acceptance of the application, outlining draft permit conditions and specifying additional data requirements necessary to make a final decision on the parts of the application that relate to its permitting or other regulatory authority.
- VI-c. All state agencies having permitting or other regulatory authority shall make and submit to the committee a final decision on the parts of the application that relate to its permitting and other regulatory authority, no later than 240 days after the application has been accepted.
- VI-d. Within 365 days of the acceptance of an application, the committee shall issue or deny a certificate for an energy facility.
 - [VI-e. [Repealed.]

- VII. Notwithstanding any other provision of law, the application shall be in lieu of separate applications that may be required by any other state agencies.
- VIII. VII. This chapter shall not preclude an agency from imposing its usual statutory fees.

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- 1 [IX.] VIII. The applicant shall immediately inform the committee and applicable state 2 agency of any substantive modification to its application.
 - 10 Disclosure of Ownership. Amend RSA 162-H:8 to read as follows:

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- 162-H:8 Disclosure of Ownership. Any application for a certificate, or for change in ownership and transfer of certificate, shall be signed and sworn to by the person or executive officer of the association or corporation making such application and shall contain the following information:
- I. Full name and address of the person, association, or corporation.
 - II. If an association, the names and residences of the members of the association.
- III. If a corporation, the name of the state under which it is incorporated with its principal place of business and the names and addresses of its directors, officers and stockholders.
 - IV. The location or locations where an applicant is to conduct its business.
 - V. A statement of assets and liabilities of the applicant and other relevant financial information of such applicant.
 - VI. The committee shall administratively approve changes of ownership and transfers of certificates within 90 days of a petition if it determines the new certificate holder has adequate financial, technical, and managerial capability to assure construction and operation of the facility in continuing compliance with the terms and conditions of the certificate.
 - 11 Public Hearing; Studies; Rules. Amend RSA 162-H:10, I-c to read as follows:
 - I-c. Within 90 days after acceptance of an application for a certificate, pursuant to RSA 162-H:7, the site evaluation committee shall hold at least one public hearing in each county in which the proposed facility is to be located and the applicant shall publish a public notice not less than 14 days before such hearing in one or more newspapers having a regular circulation in the county in which the hearing is to be held, describing the nature and location of the proposed facilities. Not fewer than 10 days before such session, the applicant shall provide a copy of the public notice to the presiding officer of the committee. The applicant shall arrange for a transcript of such session to be prepared. [The committee shall also send a copy of the public notice, not less than 14 days before the hearing, by first class mail to the governing body of each affected municipality. The Except for state agencies and programs that are required by state or federal law or regulation to comply with program specific public notice and public hearing requirements, the public hearings [shall] may be joint hearings, with representatives of the agencies that have permitting or other regulatory authority over the subject matter and shall be deemed to satisfy all initial requirements for public hearings under statutes requiring permits relative to environmental impact. [Notwithstanding any other provision of law,] The hearing [shall] may be a joint hearing with the other state agencies [and shall be in lieu of all hearings otherwise required by any of the other state agencies]; provided, however, if any of such other state agencies does not otherwise have authority to

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conduct hearings, it may not join in the hearing under this chapter; provided further, however, the ability or inability of any of the other state agencies to join shall not affect the composition of the committee under RSA 162-H:3 nor the ability of any member of the committee to act in accordance with this chapter.

12 Enforcement. Amend RSA 162-H:12 to read as follows:

162-H:12 Monitoring and Enforcement.

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[Whenever the committee, or the administrator as designee, makes a preliminary determination that any term or condition of any certificate issued under this chapter is being violated, it shall, in writing, notify the certificate holder of the specific violation and order the person to immediately terminate the violation. If, 15 days after receipt of the order, the person has failed or neglected to terminate the violation, the committee may suspend the person's certificate, or impose a fine not to exceed \$10,000 per day until the violation is corrected. Except for emergencies, prior to any suspension, the committee shall give written notice of its consideration of suspension and of its reasons therefor and shall provide opportunity for a prompt hearing.] The department shall monitor the construction and operation of any energy facility granted a certificate under this chapter or prior law to ensure compliance with such certificate and enforce the terms and conditions of any such certificate. With the exception of the authority retained by the state agencies in accordance with paragraph V, the department may delegate the authority to monitor the construction or operation of any energy facility granted a certificate under this chapter to such state agency or official as it deems appropriate, but shall ensure that the terms and conditions of the certificate are met. Any authorized representative or delegate of the department shall have a right of entry onto the premises of any part of the energy facility to ascertain if the facility is being constructed or operated in continuing compliance with the terms and conditions of the certificate. During normal hours of business administration and on the premises of the facility, such a representative or delegate shall also have a right to inspect such records of the certificate-holder as are relevant to the terms or conditions of the certificate.

II. Whenever the department administratively determines, on its own or in response to a complaint, that any term or condition of any certificate issued under this chapter or prior law is being violated, it shall, in writing, notify the certificate holder of the specific violation and order the person to immediately terminate the violation. If, 15 days after receipt of the order, the person has failed or neglected to terminate the violation, the department shall notify the commission, which may suspend the person's certificate, or impose a fine not to exceed \$10,000 per day until the violation is corrected. Except for emergencies, prior to any suspension or imposition of a fine, the commission shall give written notice of its consideration of suspension or imposition of a fine and of its reasons therefor and shall provide opportunity for a prompt hearing.

- III. [The] Upon petition of the department, the committee may suspend a certificate if the committee determines that a person has made a material misrepresentation in the application, or in the supplemental or additional statements of fact, or studies required of the applicant, or if the committee determines that the person has violated the provisions of this chapter, or any rule adopted under this chapter. Except for emergencies, prior to any suspension, the committee shall give written notice of its consideration of suspension and of its reasons therefor and shall provide an opportunity for a prompt hearing.
- [III. The] *IV. Upon petition of the department, the* committee may revoke any certificate that is suspended after the person holding the suspended certificate has been given at least 90 days' written notice of the committee's consideration of revocation and of its reasons therefor and has been provided an opportunity for a full hearing.
- [IV-] V. Notwithstanding any other provision of this chapter, each of the other state agencies having permitting, or other regulatory authority shall retain all of its powers and duties of enforcement.
- [V-] VI. The full amount of costs and expenses incurred by the *department and* committee in connection with any enforcement action against a person holding a certificate, including any action under this section and any action under RSA 162-H:19, in which the person is determined to have violated any provision of this chapter, any rule adopted by the *department or* committee, or any of the terms and conditions of the issued certificate, shall be assessed to the person and shall be paid by the person to the committee. Any amounts paid by a person to the committee pursuant to this paragraph shall be deposited in the site evaluation committee fund established in RSA 162-H:21.
- VII. The department may adopt rules in furtherance of its monitoring and enforcement responsibilities under this chapter.
 - 13 Records. Amend RSA 162-H:13 to read as follows:
- 162-H:13 Records. Complete verbatim records shall be kept by the committee of all hearings, and records of all other actions, proceedings, and correspondence of the committee, including submittals of information and reports by members of the public, shall be maintained, all of which records shall be open to the public inspection and copying as provided for under RSA 91-A. [Records] Committee records regarding pending applications for a certificate shall also be made available on a website.
- 14 Findings and Certificate Issuance. Amend RSA 162-H:16 to read as follows:
- 33 162-H:16 Findings and Certificate Issuance.

I. The committee shall incorporate in any certificate such terms and conditions *in their* entirety and without addition, deletion, or change, as may be specified to the committee by any of the state agencies having permitting or other regulatory authority, under state or federal law, to regulate any aspect of the construction or operation of the proposed facility; provided, however, the

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- committee shall not issue any certificate under this chapter if any of the state agencies denies authorization for the proposed activity over which it has permitting or other regulatory authority. The denial of any such authorization shall be based on the record and explained in reasonable detail by the denying agency.
 - II. Any certificate issued by the site evaluation committee shall be based on the record. The decision to issue a certificate in its final form or to deny an application once it has been accepted shall be made by a majority of the full membership. A certificate shall be conclusive on all questions of siting, land use, air and water quality.
 - III. The committee may consult with interested regional agencies and agencies of border states in the consideration of certificates.
 - IV. After due consideration of all relevant information regarding the potential siting, or routes of a proposed energy facility, including potential significant impacts and benefits, the site evaluation committee shall determine if issuance of a certificate will serve the objectives of this chapter. In order to issue a certificate, the committee shall find that:
 - (a) The applicant has adequate financial, technical, and managerial capability to assure construction and operation of the facility in continuing compliance with the terms and conditions of the certificate.
 - (b) The site and facility will not unduly interfere with the orderly development of the region with due consideration having been given to the views of municipal and regional planning commissions and municipal governing bodies.
 - (c) The site and facility will not have an unreasonable adverse effect on aesthetics, historic sites, air and water quality, the natural environment, and public health and safety.
 - (d) [Repealed.]

- (e) Issuance of a certificate will serve the public interest.
- V. [[Repealed.]] The committee shall issue an order granting or denying a certificate. Such order shall summarize issues of concern expressed during public information sessions and hearings to ensure that the public's voice has been heard and recorded.
- VI. A certificate of site and facility may contain such reasonable terms and conditions, including, but not limited to the authority to require bonding, as the committee deems necessary [and may provide for such reasonable monitoring procedures as may be necessary]. Such certificates, when issued, shall be final and subject only to judicial review.
- VII. The committee may condition the certificate upon the results of *applicable federal* approvals or appeal processes and required federal and state agency studies whose study period exceeds the application period.
 - 15 Fund Established; Funding Plan. Amend RSA 162-H:21 to read as follows:
- 36 162-H:21 Fund Established; Funding Plan. There is hereby established in the office of the state 37 treasurer a nonlapsing, special fund to be known as the site evaluation committee fund. All

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1 application and other filing fees received by the committee under RSA 162-H:8-a shall be deposited 2 in the fund. All moneys in the fund shall by continually appropriated to the site evaluation 3 committee and shall only be used to pay for operating costs of the committee, including, but not 4 limited to, compensation and reimbursements made under RSA 162-H:22 for energy facility proceeding time and expenses, and administrator and other committee support costs under RSA 162-5 6 H:3, VII and RSA 162-H:3-a, except those costs paid by applicants under RSA 162-H:10, and all 7 monitoring and enforcement costs of the department, except those costs charged directly to 8 applicants or owners. In the event lawful expenditures of the committee and department in a 9 fiscal year are greater than the total fees and charges held in the site evaluation committee fund, the 10 chair of the site evaluation committee[,] may request, with prior approval of the fiscal committee, 11 that the governor and council authorize additional funding from general funds not otherwise 12 appropriated. Notwithstanding any other provision of law, the department may engage additional technical, legal, or administrative support to fulfill the requirements of this 13 14 chapter, the cost of which shall be charged directly to the applicant or energy facility 15 owner.

16 New Section; Transition. Amend RSA 162-H by inserting after section 23 the following new section:

162-H:24 Transition. On the effective date of this act, the department shall assume responsibility for all monitoring and enforcement activities under this chapter, except for proceedings opened by the committee prior to the effective date of this act, including enforcement complaints, in which case the proceeding shall continue pursuant to any existing procedural order of the committee.

- 17 Role of State Agencies. Amend RSA 162-H:7-a, I(c)-(d) to read as follows:
- (c) Identify issues of concern on the proposal or permit request or notify the committee that the application raises no issues of concern; **and**
- (d) When issues of concern are identified by the agency or committee, designate one or more witnesses to appear before the committee at a hearing to provide input and answer questions of parties and committee members[; and].
 - 18 Repeal. RSA 162-H:7-a, I(e), relative to role of state agencies, is repealed.
- 19 Effective Date. This act shall take effect 60 days after its passage.

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2023-1657s

AMENDED ANALYSIS

This bill:

- I. Repeals the requirement for electric and natural gas utilities to submit least cost integrated resource plans with the public utilities commission and have the commission evaluate the plans and maintain them on file.
- II. Removes the requirement that a municipal host under the limited electrical energy producers act be located in the same municipality as all group members.
- III. Requires the public utilities commission to provide an estimated annual cost of compliance with electric renewable portfolio standards in customer's electric bills.
- IV. Repeals the establishment of the energy efficiency and sustainable energy board and transfer some of the board's responsibilities to the department of energy.
- V. Makes various changes to the energy facility site evaluation committee and permitting process.